

Message Text

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ACTION L-03

INFO OCT-01 AF-10 EUR-25 EA-11 IO-13 ADP-00 ARA-16 NEA-10

RSC-01 OIC-04 EB-11 COME-00 COA-02 INT-08 OMB-01

TRSE-00 CG-00 FMC-04 ACDA-19 AEC-11 SCI-06 CEQ-02

NSF-04 DOTE-00 JUSE-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 NSAE-00 NSC-10 PA-03 PRS-01 SS-15 USIA-15

RSR-01 /227 W
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R 151735Z AUG 73
FM USMISSION GENEVA
TO SECSTATE WASHDC 1200
INFO AMEMBASSY CANBERRA
AMEMBASSY MADRID
USMISSION USUN NY
AMEMBASSY YAOUNDE

C O N F I D E N T I A L GENEVA 4377

E.O. 11652: GDS
TAGS: PBOR, UN
SUBJ: LOS: LIAISON REPORT

1. AUSTRALIA. AMB HARRY ADVISED AMB STEVENSON THAT GROUP OF COASTAL STATES MET ALL DAY 11 AUG WORKING TOWARD AGREEMENT ON ECONOMIC ZONE. PARTICIPANTS WERE AUSTRALIA, CANADA, MEXICO, VENEZUELA, COLOMBIA, KENYA, CHILE, TANZANIA, SENEGAL, INDIA AND ICELAND. HARRY SAID GROUP WAS CLOSE TO AGREEMENT BUT UNRESOLVED ON OUTER LIMIT OF 200 MILES OR EDGE OF MARGIN. HE ALSO INDICATED THERE WAS SOME DISCUSSION WHETHER US SENATE WOULD REALLY ACCEPT REVENUE SHARING BEYOND 200 MILES OR 200 METERS AS WAY OF BRIDGING THE GAP. UNDECIDED AS TO WHETHER AGREEMENT WILL BE WORKING DOCUMENT.

2. BULGARIA. US DELOFFS MET WITH PROFESSOR PETR D. BARABOLYA
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AND DR. KHABIROV (SOV) TO DISCUSS BULGARIAN PROPOSAL ON BREADTH OF TERRITORIAL SEA (SUBMITTED SCII WG ON 8 AUG AND ACCEPTED WITH MODIFICATION BY UK AND USSR). DELOFFS INQUIRED WHETHER OMITTING REFERENCE TO 1958 CONVENTION CAUSED THEM ANY CONCERN AS

GIVING SIGNAL THEY WERE RETREATING FROM STANDARDS ON BASELINES IN 1958 CONVENTION. PROF BARABOLYA REPLIED THAT HIS INSTRUCTIONS AUTHORIZED DROPPING REFERENCE IF THEY DETERMINED THAT SENSE OF SBC WAS SUCH THAT INCLUDING REFERENCE WOULD CREATE OPPOSITION TO THEIR PROPOSAL AND THAT ESSENTIAL ELEMENTS OF 1958 CONVENTION WERE BEFORE SBC ANYWAY AS ALTERNATIVES. BULGARIA WANTED TO INTRODUCE ARTICLES WITHOUT REFERENCE TO 1958; SOVS AGREED TO GO ALONG. AT THIS STAGE THEY WERE NOT PREPARED TO STEP BACK FROM THAT POSITION.

3. (A) SECRETARIAT. USYG STAVROPOULOS EXPRESSED DISAPPOINTMENT WITH PROGRESS OF THIS SESSION. HE INDICATED EVERYONE IS CERTAIN US DEL NOT AUTHORIZED TO NEGOTIATE AND NO ONE ELSE IS WILLING TO NEGOTIATE. PREPARATORY MEETINGS SUCH AS THIS COULD GO ON ENDLESSLY WITHOUT ANY RESOLUTION OF PROBLEMS, AND EXPLORATORY WORK ACCOMPLISHES LITTLE WITHOUT NEGOTIATIONS TO RESOLVE DIFFERENCES. THIS WOULD HAVE TO OCCUR IN SANTIAGO AND DELEGATIONS HAD TO HAVE ADEQUATE INSTRUCTIONS TO ALLOW NEGOTIATION. HE SAID PREPARATORY SESSIONS WERE HOWEVER A GREAT LEARNING PROCESS FOR LDCS WHO ARE ONLY NOW BEGINNING TO UNDERSTAND IMPLICATIONS.
(B) STAVROPOULOS EXPRESSED DEEP CONCERN ABOUT INADEQUATE COMMUNICATION FACILITIES IN SANTIAGO AND BELIEVES IT WILL BE EXTREMELY DIFFICULT PROBLEM FOR DELEGATIONS TO CONTACT CAPITALS.
(C) DURING SAME CONVERSATION AMB CASTANEDA (MEXICO) AND DUDGEON (UK) BOTH EXPRESSED DIASPOINTMENT WITH PROGRESS AND LESS OPTIMISTIC THAN THEY WERE FIVE MONTHS AGO. BOTH WERE CONCERNED WITH PROLIFERATION OF TEXTS AND DIFFICULTY OF PROCEEDING WITH NEGOTIATIONS.

4. CAMEROON. ENGO CONFIRMED THAT HIS DELEGATION IN SCII IS SEEKING APPROPRIATE ARRANGEMENTS FOR ACCESS TO FISHERIES BY NEIGHBORING STATES OFF EACH OTHER'S COASTS AND FISHING OFF NIGERIA WAS ONE OF MAIN REASONS. ON SCI WORK ENGO COMPLAINED OF SOV BEHAVIOR AND US FAILURE TO CONTROL IT NOTING SIMILAR TACTICS OPEN TO OTHER SIDE. DELOFF NOTED US CONCERN SINCE SOME OBJECTIONS DIRECTED AT PROPOSALS WE STRONGLY FAVOR BUT NOTED LITTLE US COULD DO.

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5. SECRETARIAT. (SEPERATE SOURCES). (A) EXPRESSED UNHAPPINESS WITH SCII WG CHAIRMAN KEDADI NOTING HE GAVE SECRETARIAT NO DISCRETION IN WORK AND COMPARATIVE TABLES VIRTUALLY USELESS;
(B) MADE A POINT TO SEEK OUT US DELOFF TO STATE SECRETARIAT PERSONNEL BELIEVE DECISION TO UNDERTAKE FURTHER SBC SESSIONS BEFORE CONF WOULD ONLY WORSEN SITUATION AND POSE EVEN GREATER THREAT TO CONF.

6. IRAQ. SOURCE EXPRESSED CONCERN ABOUT IRANIAN CONTROL OF ACCESS TO PERSIAN GULF AND CRITICAL OF US SUPPORT TO IRAN.

7. NETHERLANDS. PROF. RIPHAGEN STATED SUPPORT FOR INTERMEDIATE

ZONE APPROACH ON SEABEDS AND CERTAIN INTERNATIONAL STANDARDS SUCH AS REVENUE SHARING. NOTED DUTCH ANTILLES AND GON HAVE NEVER SORTED OUT REVENUE SHARING FROM OIL EXPLOITATION BEYOND TERRITORIAL SEA. HE STRONGLY SUPPORTS COMPULSORY DISPUTES SETTLEMENT AS ESSENTIAL ELEMENT IN TREATY.

8. SPAIN (ADM GOLMAYO CIFUENTES AND SR. D.J. CUENCA; US: RADM ROBERTSON AND MR. DUGGER. (A) STRAITS. CUENCA STATED SPAIN GRANTED DE FACTO FREE PASSAGE THRU GIBRALTAR BUT WILL NEVER ACCEPT THIS AS LEGAL OBLIGATION IN TREATY. RIGHT TO OVERFLY STRAITS COMPLETELY UNACCEPTABLE AND MINIMUM DEMAND IS PRIOR NOTIFICATION; OVERFLIGHT IS NOT EXISTING RIGHT. SUBMERGED TRANSIT COMPLETELY UNACCEPTABLE, BUT SURFACE WARSHIPS SOME COMPROMISE POSSIBLE WITH NOTIFICATION AS POSSIBLE RESULT. SPELLING OUT OBLIGATIONS OF FLAG STATE MAY HELP REACH POLITICAL SOLUTION. MERCHANT SHIPS, INCLUDING SPECIAL CHARACTERISTICS OR DANGEROUS CARGO, WERE NO PROBLEM; UNIMPEDED PASSAGE ASSURED AND OTHER CO-SPONSORS OF STRAITS STATES ARTICLES AGREED ON THIS. NOTIFICATION ON AUTHORIZATION FOR THESE SPECIAL CATEGORIES OF SHIPS PLACED IN ARTICLES AT INSISTANCE OF OTHER CO-SPONSORS, BUT GOS WOULD REQUIRE NOTIFICATION ONLY. (B) POLLUTION. SPAIN RANKS HIGH IN AQUACULTURE AND CONSIDERS IT VITAL IN FUTURE ECONOMY. SOME COASTAL STATE (CS) ENFORCEMENT AUTHORITY NECESSARY TO PROTECT THESE INTERESTS, THEREFORE THEY SUPPORT CANADIAN PROPOSAL. CUENCA UNCLEAR ON WHETHER HE REFERRED TO CS COMPETENCE TO ESTABLISH NATIONAL STANDARDS OR NATIONAL ENFORCEMENT OF INTERNATIONAL STANDARDS. HE DID HOWEVER SPEAK FAVORABLY OF IMCO AND SPANISH CONFIDENTIAL

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PARTICIPATION IN IT. (C) FISHING. SOURCES NOTED SPAIN IS LONG DISTANCE FISHING STATE WITH DIMINISHING OPPORTUNITIES. TWO HUNDRED MILES EXCLUSIVE ZONE WOULD BRING DIFFICULTIES SINCE THEIR FISHING IS NOT VERY EFFECTIVE AND THEY WOULD HAVE TO COMPETE WITH SOVS AND JAPANESE TO BUY FISHING RIGHTS FROM COASTAL STATES. FISHERMEN SMALL IN NUMBERS OR ECONOMIC BENEFIT BUT POLITICALLY INFLUENTIAL AND FISH INCREASINGLY IMPORTANT TO SPANISH ECONOMY. (D) GENERAL. GOS FAVORS CONSENSUS PROCEDURE UNTIL OPPORTUNITY FOR PACKAGE DEALS AT CONF AND DISFAVORS PREMATURE VOTING. AGREEMENT IN SANTIAGO WILL NOT BE POSSIBLE; TOO MANY STATES STILL DON'T UNDERSTAND THEIR BASIC INTERESTS SUFFICIENTLY TO COMMIT SELVES TO POLITICAL SETTLEMENT. ADM GOLMAYO STATED US MADE SERIOUS ERROR BY OPENING LOS ISSUES IN 60'S AND US "THREW MEAT TO LIONS." PREVIOUSLY HAD SITUATION WITH WHICH WE COULD LIVE AND US CAUSED PROBLEMS FOR SELF, SPAIN AND OTHERS BY OPENING ISSUES NOT NEEDING DISCUSSION.

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